

Message Text

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42

ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 SCSE-00 PPTE-00 VOE-00 A-01

PER-03 MMO-04 ABF-01 /023 W

----- 106217

P 201340Z MAY 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 8015

UNCLAS SECTION 1 OF 4 BUCHAREST 2880

E.O. 11652: N/A

TAGS: CGEN CVIS CASC CPAS RO

SUBJECT: CONSULAR PACKAGE FY 1978

REF: STATE 114092, STATE 96907

1. IN COMPLIANCE WITH DEPARTMENT'S REQUEST, EMBASSY IS TRANSMITTING
CONSULAR PACKAGE FOR FY 1978

2. SCHEDULE I - IMMIGRANT VISAS FY1975 FY1976 FY1977 FY 1978

BUREAU

COUNTRY AND POST

1. IV'S ISSUED	704	1,142	1,000	1,000
2. IV'S REFUSED	0	22	23	35
3. TOTAL IV CASES	704	1,164	1,023	1,035

MAN-HOURDYM RLIZED;

AMERICAN:

4. FULL TIME PERMANENT	1,300	1,400	1,400	1,400
5. TEMPORARY DETAIL	0	0	0	0

6. PIT 577 600 600 600

7. SUB-TOTAL AMERICAN MAN-HOURS 1,877 2,000 2,000 2,000

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LOCAL: (READ IN COLUMNS)

8. FULL TIME PERMANENT 4,318 4,765, 5,000 5,000

9. TEMPORARY DETAIL 0 0 0 0

10. PIT 0 8,000 8,000 8,000

11. SUB-TOTAL LOCAL MAN-HOURS 4,318 12,765, 13,000 13,000

12. TOTAL IV MAN-HOURS 6,195 14,765 15,000 15,000

OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRETER 0 0 0 0

19. PARAKEET OR BOULDER 0 0 0 0

20. THIRD COUNTRY CHECK 1 1 1 1

3. SCHEDULE II - NON-IMMIGRANT VISAS:

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21. NIV'S ISSUED 2,544 2,682 3,000 3,500

22. NIV'S REFUSED 1,588 1,600 1,800 2,000

23. TOTAL NIV CASES 4,132 4,282 4,800 5,500

MAN-HOURS UTILIZED:

AMERICAN:

24. FULL TIME PERMANENT 2,100 2,200 2,300 2,400

25. TEMPORARY DETAIL 0 0 0 0

26. PIT 0 0 0 0

27. SUB-TOTAL AMERICAN MAN-HOURS 2,100 2,200 2,300 2,400

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28. FULL TIME PERMANENT 3,568 3,568 4,000 4,500

29. TEMPORARY DETAIL 0 0 0 930

30. IIT 0 0 0 0

31. SUB-TOTAL LOCAL MAN-HOURS 3,568 8-3,568 4,000 8*4,500

32. TOTAL NIV MAN-HOURS 5,668 5,7/6 6,300 6,900

37. NIV FEES COLLECTED 6 6 8 10

38. BORDER C. CARDS FY-75 0

39. CREW LIST VISAS FY-75 4

40. NAMES ON CREW LIST VISAS FY-75 170

OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS (PERCENTAGE) 40 40 40 40

42. USE OF INTERPRETER 0 0 0 0

43. PARAKEET OR BOULDER 0 0 0 0

44. THIRD COUNTRY CHECK 2 2 2 2

4. SCHEDULE III - SPECIAL CONSULAR SERVICES:

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46. AMERICAN CITIZEN DEATHS 18 20 22 24

47. ESTATE/PROPERTY CLAIMS 20 20 25 30

48. NOTARIALS 555 580 600 620

49. WELFARE/WHEREABOUTS 250 280 280 280

50. ARRESTS 1 1 1 1

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51. SEAMEN AND SHIPPING 0 0 0 0

52. OTHER AGENCY SERVICES 300 300 300 300

53. TOTAL SCS CASES 1,144 1,201 1,228 1,255

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 SCSE-00 PPTE-00 VOE-00 A-01

PER-03 MMO-04 ABF-01 /023 W

----- 108985

P 201340Z MAY 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 8016

UNCLAS SECTION 2 OF 4 BUCHAREST 2880

FY1975 FY1976 FY1977 FY78

MAN-HOURS UTILIZED: (READ IN COLUMNS)

AMERICAN:

54. FULL TIME PERMANENT 320 330 340 350

55. TEMPORARY DETAIL 0 0 0 0

56. PIT 0 0 0 0

57. SUB-TOTAL AMERICAN MAN-HOURS 320 330 340 350

LOCAL:

58. FULL TIME PERMANENT 960 990 1,020 1,050

59. TEMPORARY DETAIL 0 0 0 0

60. PIT 0 0 0 0

61. SUB-TOTAL LOCAL MAN-HOURS 960 990 1,020 1,050

62. TOTAL SCS MAN-HOURS 1,280 1,320 1,360 1,400

68. TREASURY CHECKS FY-75 2,762

5. SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

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69. PPT APPLICATIONS EXECUTED 73 130 140 150

70. PPT APPLICATIONS EXAMINED 0 0 0 0

71. FEE PASSPORTS ISSUED 73 130 140 150

72. NO-FEE PPT'S ISSUED 0 0 0 0

73. PPT AMENDED OR EXTENDED 11 15 18 20

74. NEW REGISTRATION APPLICATIONS 72 30 30 30
(SEE NOTE BELOW)

75. REPORTS OF BIRTH 1 3 3 3

76. WITNESS TO MARRIAGE 0 3 3 3

77. WAIVER OF PASSPORTS 0 0 0 0

78. SUB-TOTAL PPT CASES 230 311 334 346

79. IDENTIFY CARDS ISSUED 0 0 0 0

80. TOTAL PPT CASES 230 311 334 346
(ALMOST ALL WERE DUAL NATIONALS
SEEKING TO ESTABLISH CLAIM TO
US CITIZENSHIP).

MAN-HOURS UTILIZED:

AMERICAN:

81. FULL TIME PERMANENT 590 590 600 60

82. TEMPORARY DETAIL 0 0 0 0

83. PIT 0 0 0 0

84. SUB-TOTAL AMERICAN MAN-HOURS 590 590 590 590
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LOCAL:

85. FULL TIME PERMANENT 1,080 1,080 1,200 1,200

86. TEMPORARY DETAIL 0 0 0 0

87. PIT 0 0 0 0

88. SUB-TOTAL LOCAL MAN-HOURS 1,080 1,080 1,200 1,200

89. TOTAL PPT MAN-HOURS 1,670 1,670 1,800 1,800

95. AMERICANS REGISTERED (3/31/76) 350
AMERICAN CITIZEN RESIDENT:

96. OFFICIAL 115 115 115 115

97. NON-OFFICIALS 130 140 150 160

6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

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FY-1975

HOURS GAINED AMERICAN LOCAL

OVERTIME 0 686 (ASTERIK)

HOURS LOST AMERICAN LOCAL

DETAILS OUT 0 0

STAFFING GAPS 0 0

PROLONGED LEAVE 0 0

7. SCHEDULE VI - POSITIONS

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AMERICANS: VISAS SCS PPT GENERAL TOTAL

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105. AUTHORIZED 6/30/75 2 GENERAL

106. AUTHORIZED 3/31/76 2 GENERAL

107. FILLED 3/31/76 2 GENERAL

INCREASE/DECREASE

108. REQUIRED FY-1977 0 GENERAL

109. REQUIRED FY-1978 0 GENEAL

LOCALS: VISAS SCS PPT GENERAL TOTAL

105. AUTHORIZED 6/30/75 3 GENERAL

106. AUTHORIZED 3/31/76 3 GENERAL

107. FILLED 3/31/76 3 GENERAL

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INFO OCT-01 EUR-12 ISO-00 SCSE-00 PPTE-00 VOE-00 A-01

PER-03 MMO-04 ABF-01 /023 W

----- 109262

P 201340Z MAY 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 8017

UNCLAS SECTION 3 OF 4 BUCHAREST 2880

INCREASE/DECREASE	VISAS	SCS	PPT	GENERAL	TOTAL
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108. REQUIRED FY-1977			4		
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109. REQUIRED FY-1978	I		0		
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JUSTIFICATION

AS POINTED OUT BELOW, (SEE GENERAL COMMENTS), THE EMBASSY WILL HAVE EMPLOYED FOUR LOCAL PERSONNEL ON A PART-TIME BASIS DURING THE ENTIRE PERIOD FROM OCTOBER 1, 1975 TO SEPTEMBER 30, 1976. THESE EMPLOYEES HAVE WORKED 8,000 HOURS DURING THIS PERIOD. IF PRESENT LEVEL OF ACTIVITY CONTINUES THEIR SERVICES WILL BE REQUIRED DURING FY-1977 AND PROBABLY FY-1978. TO IMPROVE THEIR EFFICIENCY, TO PROVIDE THEM WITH TENURE, AND ASSURE

THE EMBASSY HAS A UNIFORMLY TRAINED STAFF, IT IS RECOMMENDED THAT THE DEPARTMENT CONSIDER CONVERTING THESE INTO PERMANENT POSITIONS AT THE LEVEL OF FSL-5. THE WORK IS BASICALLY CLERICAL, CONSISTING OF TYPING AND FILLING OUT VISA FORMS.

SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.:

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A. FEDERAL BENEFITS ACTIVITY:

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NUMBER OF SSA REIMBURSED:

AMERICAN 9 LOCAL 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER
THAN FEDERAL BENEFITS:

AMERICAN 9 LOCAL 0

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR
EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN 300 LOCAL 800

ESTIMATED INCREASE OVER FIVE YEARS AGO - 10 PERCENT

ESTIMATED INCREASE DURING NEXT FIVE YEARS - 0 PERCENT

B. FRAUD INVESTIGATIONS:

OUTSIDE INVESTIGATIONS

(1) NOT DONE X

(2) DONE BY SY N/A

(3) DONE BY CONSULAR SECTION N/A

(A) SPECIAL FRAUD UNIT OR N/A

(B) REGULAR PERSONNEL N/A

IF DONE BY CONSULAR UNIT - MANHOURS FOR:

AMERICAN N/A LOCAL N/A

VISA APPLICATIONS N/A

PPT APPLICATIONS N/A

DONE FOR INS N/A

C. MISSION INTEREST CASES - DOES POST HAVE FORMAL
REFERRAL SYSTEM: NO

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HOW ARE MISSION INTERST CASES USUALLY HANDLED?

GIVEN THE SIZE OF THIS POST, THERE IS NO FORMAL REFERRAL SYSTEM. ALL CASES ARE HANDLED DIRECTLY BY THE CONSUL.

D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 3/31/76 1 RATE OF INCREASE OR DECREASE 100 PERCENT

(A) IS EMBASSY NOTIFIED IMMEDIATELY WHEN U.S. CITIZENS ARRESTED?

NOTIFICATION OF ARREST OF US CITIZENS

ACCORDING TO THE AMERICAN-ROMANIAN CONSULAR CONVENTION OF 1972, ALL AMERICAN CITIZENS WHO HAVE BEEN ARRESTED BY ROMANIAN AUTHORITIES MUST BE ALLOWED TO CONTACT THEIR EMBASSY WITHIN 72 HOURS AFTER BEING DETAINED. THIS IS IN ACCORD WITH THE PROVISIONS OF THE VIENNA CONSULAR CONVENTION AND EMBASSY HAS TO DATE BEEN PROMPTLY NOTIFIED OF THE ARREST OF AMERICAN CITIZENS.

(B) PROTECTION PROBLEMS

PHYSICAL ABUSE, POOR LIVING CONDITIONS IN PRISON AND UNRELIABLE LAWYERS HAVE NOT BEEN A PROBLEM IN ROMANIA. THIS POST HAS FOUND THAT ITS MOST SERIOUS PROTECTION PROBLEM HAS BEEN THE SEVERITY OF SENTENCES GIVEN TO AMERICANS FOR VIOLATION OF ROMANIAN LAWS, ESPECIALLY IN REGARD TO TRAFFIC VIOLATIONS. THE SENTENCES ARE FREQUENTLY MUCH STIFFER THAN IS THE CASE IN THE UNITED STATES. ON ONE OCCASION DURING FY-1976 THE EMBASSY WAS OBLIGED TO MAKE AN APPEAL TO THE ATTORNEY GENERAL OF ROMANIA IN ORDER TO HAVE A SENTENCE REDUCED TO WHAT WOULD BE CONSIDERED FAIR BY INTERNATIONAL STANDARDS.

(C) POST'S PROTECTION PROGRAM

DURING THE LAST YEAR THE EMBASSY HAS ONLY HAD ONE CASE INVOLVING THE ARREST OF AN AMERICAN CITIZEN. IT HAS, HOWEVER, AN ACTIVE PRISONER PROTECTION PROGRAM WHICH IS OUT-LINED BELOW. UPON NOTIFICATION OF THE ARREST OF AN AMERICAN CITIZEN, THE EMBASSY IMMEDIATELY SENDS AN OFFICER TO CONTACT THE DETAINED

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PERSON. HE ALSO ARRANGES FOR LEGAL ASSISTANCE FOR THE ACCUSED AND, WITH HIS WRITTEN CONSENT, CONTACTS HIS RELATIVES OR LEGAL REPRESENTATIVE IN THE UNITED STATES. EMBASSY ALSO FOLLOWS UP WITH AT LEAST A MONTHLY VISIT (AND MORE OFTEN WHEN NECESSARY), AND SENDS A REPRESENTATIVE TO BE PRESENT DURING THE AMERICAN CITIZEN'S TRIAL. FEW AMERICAN CITIZENS ARE EVER ARRESTED IN ROMANIA AND THIS

MAKES THE IMPLEMENTATION OF THE PROGRAM EASIER THAN WOULD BE THE CASE IN A COUNTRY WITH A LARGE NUMBER OF AMERICAN CITIZENS UNDER ARREST.

VISITATION AND MAN-HOURS USED, IN ARREST CASES:

CONSULAR OFFICER SPENT APPROXIMATELY 100 HOURS ON THE ARREST CASE WE HAD DURING FY-1976.

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PER-03 MMO-04 ABF-01 /023 W

----- 109905

P 201340Z MAY 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 8018

UNCLAS BSECTION 4 OF 4 BUCHAREST 2880

GENERAL COMMENTS

VISA WORK

AS FORESEEN IN THE FY-1976 CONSULAR PACKAGE, THE IMPACT OF MFN STATUS FOR ROMANIA ON THE ACTIVITIES OF THE CONSULAR SECTION HAS BEEN SUBSTANTIAL. VISITS TO THE EMBASSY BY PERSONS SEEKING INFORMATION, ESPECIALLY ABOUT IMMIGRATION TO THE US, HAVE INCREASED THREE TO FOURFOLD. EMBASSY ESTIMATES THAT 200 TO 300 PERSONS VISITED THE CONSULAR SECTION EACH MONTH DURING FY-1975. DURING FY-1976, ON THE OTHER HAND, THE NUMBER OF PERSONS VISITING EMBASSY HAS INCREASED TO 800 TO 1,000 MONTHLY. WHILE EMBASSY DOES NOT ANTICIPATE THAT THIS WORKLOAD WILL CONTINUE TO GROW, IT DOES EXPECT THE VOLUME WILL REMAIN FAIRLY CONSTANT DURING THE NEXT SEVERAL YEARS IN VIEW OF THE EXPECTATIONS GENERATED BY MFN. REFLECTING A TYPICAL WORLDWIDE PATTERN, THERE HAS ALSO BEEN A MODERATE INCREASE IN THE NIV AND CITIZENSHIP WORKLOAD AS WELL, BUT THE MAJOR IMPACT OF MFN HAS BEEN IN THE IV SECTION.

TO MEET THIS HEAVIER WORK REQUIREMENT, EMBASSY HAS CROSS-TRAINED FOUR EMBASSY OFFICERS FROM OTHER SECTIONS TO HANDLE

CASES DURING PEAKLOAD PERIODS. THIS IS REFLECTED IN SCHEDULE 1, POINT 6, PART TIME AMERICAN MAN-HOURS UTILIZED. EMBASSY HAS, HOWEVER, ALSO BEEN REQUIRED TO ENGAGE EMPLOYEES ON A PART-TIME BASIS TO HANDLE THE INCREASED VOLUME OF WORK IN THE IMMIGRANT VISA SECTION. THIS IS REFLECTED IN THE FIGURE OF 8,000 LOCAL MAN-HOURS INDICATED IN SCHEDULE 1, POINT 10.

OTHER WORK
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THE GENERAL COMMENTS MADE IN LAST YEAR'S REPORT REGARDING CONSULAR WORK IN ROMANIA REMAIN UNCHANGED, EXCEPT IN REGARD TO TOURISM. IN NOVEMBER AND DECEMBER 1974 ROMANIA PASSED TWO LAWS WHICH HAVE HAD AN ADVERSE EFFECT ON US TOURISM IN THIS COUNTRY AND HAVE CAUSED THE EMBASSY TO REDUCE ITS OPTIMISTIC PROJECTIONS ABOUT U.S. TOURISM TO THIS COUNTRY.

THE FIRST LAW REQUIRES THAT EACH PERSON COMING TO THIS COUNTRY FROM WESTERN COUNTRIES CHANGE \$10.00 A-DAY FOR EACH DAY HERE. THE SECOND LAW PROHIBITS OTHER THAN FIRST DEGREE RELATIVES FROM STAYING WITH THEIR KIN WHILE IN ROMANIA. THIS LAW HAS CREATED NUMEROUS TIME-CONSUMING PROBLEMS IN THE ADMINISTRATION OF OFFICIAL EXCHANGE PROGRAMS. MINISTRY OF EDUCATION AND MFA NEGOTIATIONS ARE NECESSARY ON A CONTINUING BASIS TO ASSURE HOUSING FOR AMERICAN SCHOLARS ON OFFICIAL PROGRAMS.

LAST YEAR EMBASSY ESTIMATED THAT 42,000 AMERICAN TOURISTS WOULD VISIT ROMANIA IN 1976. THIS ESTIMATE APPEARS TO HAVE BEEN TOO OPTIMISTIC.

BASED ON RECENT DATA (THE OFFICIAL ROMANIAN TOURIST AGENCY) STATISTICS GIVEN TO PAA IN BUCHAREST, ONLY 35,000 AMERICANS CAME TO ROMANIA LAST YEAR. THIS RATE WILL PROBABLY REMAIN RELATIVELY STABLE IN THE NEAR FUTURE. CONSEQUENTLY, THE EMBASSY HAS PREDICTED ONLY A MODERATE INCREASE IN CITIZENSHIP SERVICES DURING THE PERIOD UNDER CONSIDERATION.

BARNES

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 20 MAY 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BUCHAR02880
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760195-1167
From: BUCHAREST
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760534/aaaabcty.tel
Line Count: 588
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SCA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 11
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 76 STATE 114092, 76 STATE 96907
Review Action: RELEASED, APPROVED
Review Authority: CollinP0
Review Comment: n/a
Review Content Flags:
Review Date: 01 FEB 2005
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <01 Apr 2004 by morefirh, INA>; RELEASED <01 FEB 2005 by CollinP0>; APPROVED <01 FEB 2005 by CollinP0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULAR PACKAGE FY 1978
TAGS: CGEN, CVIS, CASC, CPAS, RO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006